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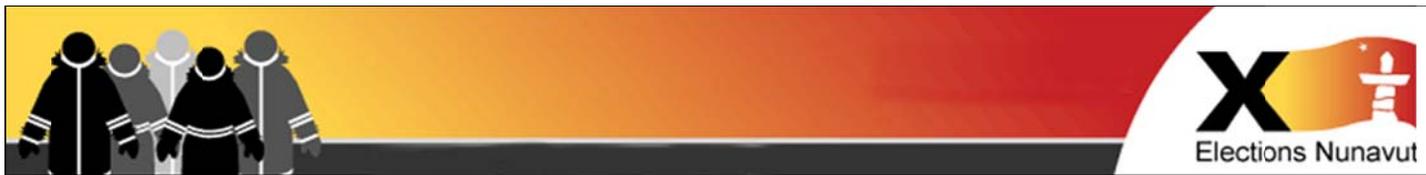
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March 31, 2011

Speaker  
Legislative Assembly of Nunavut  
Box 1200  
Iqaluit, NU  
X0A 0H0

Dear Mr. Speaker:

I am pleased to once again provide, as required by the *Nunavut Elections Act*, the annual report of Elections Nunavut for the calendar year 2010 as well as my report on the April 26, 2010 Nattilik by-election.

I look forward to reviewing the contents of the report at the convenience of the Assembly.

Sincerely yours,

Sandy Kusugak  
Chief Electoral Officer



## Foreword

This report concerns the diverse activities of the Chief Electoral Officer's office for the calendar year 2010 and the Nattilik by-election held on April 26, 2010.

The year focused on preparation for the Nunavut Electoral Boundaries Commission, completion of draft plebiscites legislation and preliminary work on the harmonization of procedures for the local authorities elections and territorial elections.

During 2010 Elections Nunavut administered three liquor plebiscites on behalf of the Department of Finance, Liquor Management.





## Activities - 2010

### **Nunavut Electoral Boundaries Commission – established October 2010**

Elections Nunavut is required to provide maps, mapping services and data to a Boundaries Commission, pursuant to *NEA s. 20(4)*. Support for this Commission has absorbed at least half of Elections Nunavut work hours over the past year. The office developed detailed constituency profiles and updated Autocad maps prior to the first meeting of the Commission in December. As well, we conducted a mail-out target revision in Iqaluit to provide accurate voter data to facilitate decision-making by the Commission.

### ***Plebiscites Act* Development**

Consultation on the draft *Plebiscites Act* has been completed. The Chief Electoral Officer made presentations to the Nunavut Association of Municipalities, the Nunavut Association of Municipal Administrators and mayors' meetings in all three regions. At these meetings Elections Nunavut provided delegates with print copies of the consultation document and questionnaire as well as a flash drive containing the documents as well as a slide presentation that municipal leaders could use with their councils or other community groups, if desired. In addition Elections Nunavut advertised the availability of the consultation documents on the website.

At the various meetings delegates asked questions for clarification and expressed interest, but did not offer suggestions for change. No completed questionnaires were returned to us by fax or on the website.

The consultation document and accompanying questionnaire are included as an appendix to this report.

The bill is now essentially ready for introduction.

### **Harmonization of Local Authorities Elections and Nunavut Elections Administration**

In January Full Caucus followed up on recommendations made by Ajauqtit Committee in 2000 to harmonize and centralize many elections functions. To that end the CEO was instructed to take the lead in policy development and legislative drafting required to harmonize the *Local Authorities Elections Act* with the *Nunavut Elections Act*. The *LAEA* governs the administration of municipal council and local education authority elections.



Work during 2010 on the harmonization of electoral processes included:

- review of existing legislation in Nunavut
- review of legislation in Canada
- design of first round consultation documents
- meeting with the Deputy Ministers of Education and Community and Government Services
- preliminary consultation with municipal politicians and administrators at all regional mayors meetings, Nunavut Association of Municipalities, Nunavut Association of Municipal Administrators

## Human Resources

**Staffing:** There were no changes in staffing at Elections Nunavut in 2010. However we hired a university student over the summer months to provide general office support. As well the staff person employed by the Nunavut Electoral Boundaries Commission, worked from our office.

**Training:** EN staff attended workshops on Approached to Use of Social Media and Writing for Websites

Elections Nunavut's technology consultant ran a hands-on workshop for staff on Adobe Dreamweaver and the process of updating our website.

## Liquor Plebiscites

In 2010 Elections Nunavut administered three liquor plebiscites on behalf of the Department of Finance, Liquor Management.

**Pond Inlet:** The consumption and importation of alcohol has been restricted by the local Health and Social Services Committee. Recently some Pond Inlet voters seeking to end the restriction submitted a petition to the Minister of Finance. On May 17 voters were asked: 'Are you in favour of ending the current system of liquor restriction in Pond Inlet so that the community is subject only to the general liquor laws of Nunavut?'

### Result

Eligible voters	614
Voter turnout	383 62%
Yes votes	112 29% of total votes
No votes	271 71% of total votes
Rejected ballots	1

Yes votes did not meet the 60% threshold for change. The Health and Social Services Committee will continue to control the possession, purchase, sale and importation of liquor in Pond Inlet.



**Chesterfield Inlet:** The Chesterfield Inlet Alcohol Education Committee has controlled the possession, purchase, sale and importation of liquor in the community since 2004.

Some Chesterfield Inlet voters seeking to end this restriction in their community submitted a petition to the Minister of Finance. The vote took place on December 13, 2010 in conjunction with the municipal election.

Voters were asked, 'Are you in favour of ending the current liquor restriction in Chesterfield Inlet?'

**Result**

Eligible voters	145
Voter turnout	121 83%
Yes votes	48 40% of total votes
No votes	73 60% of total votes
Rejected ballots	0

Voters had rejected the same question in a vote in 2007.

**Taloyoak:** Taloyoak is subject only to the normal liquor laws of Nunavut. Some voters in favour of more liquor restriction petitioned the Minister of Finance for a vote in conjunction with the December municipal elections, on the establishment of an Alcohol Education Committee. If endorsed by at least 60% 'Yes' votes an elected Alcohol Education Committee empowered to review and approve liquor orders would have been created. The question was not approved.

**Result**

Eligible voters	451
Voter turnout	257 56%
Yes votes	125 48% of total votes
No votes	132 51% of total votes
Rejected ballots	1

Voters had rejected the same question in 2008.



## Co-ordination with other Electoral Agencies

**CCEO – Conference of Canadian Election Officials:** Chief Electoral Officers and senior staff meet annually to review events and to plan shared projects. The 2010 annual conference was held in July at the Empress Hotel in Victoria.

**CCEO Workshops and Committees:** The Chief Electoral Officer participated in an inter-jurisdictional workshop on recruitment and a meeting of the technology committee.

In 2009 the CCEO established a working group committed to examining the subject of electronic voting.

An initial two-day meeting identified four principles to guide exploration of e-voting solutions: privacy, transparency, uniqueness and accessibility and agreed on the following working definition of e-voting.

“Electronic voting is a blanket term used to describe voting and counting methods using electronic technology by which an elector can vote.”

**RENU** – The Register for Elections in Nunavut, began as an address database of voters; its framework shared by Alberta, Northwest Territories, Saskatchewan and Nunavut. User enhancements have turned it into a type of intranet for election officials. Representatives of the four agencies met in June to share information on developments.

**ACEP:** The Advisory Committee of Electoral Partners, composed of representatives of provincial/territorial and federal electoral agencies, the Federation of Canadian Municipalities, the Vital Statistics Council of Canada and the Canadian Council of Motor Transport Administrators met in June and November in Ottawa to discuss matters of mutual concern.

**Elections Canada – Outreach Division:** The CEO met with Elections Canada to provide input into their review and update of civics materials developed for Inuit and First Nations students.

**New Brunswick Provincial Election:** Elections Nunavut participated in the observer program for the September provincial election.

**NTI:** The Chief Electoral Officer acted as the Elections Commissioner for the December NTI election.



## Planned Activities 2011

### Nunavut Electoral Boundaries Commission and GIS (Geographic Information System)

*NEA s. 28. Upon receiving the report of a Boundaries Commission, the Chief Electoral Officer shall, when necessary, prepare for the Speaker a draft bill that, in accordance with the report of the Boundaries Commission,*

- (a) specifies the number of constituencies;*
- (b) divides Nunavut into constituencies;*
- (c) describes the boundaries of each constituency; and*
- (d) specifies the name of each constituency.*

*NEA s. 29 (1) The draft bill must be introduced in the Legislative Assembly at the earliest opportunity after the day the Speaker receives it.*

Given the requirement for EN to prepare a bill that describes constituency boundaries and given the dearth of geographers skilled in writing metes and bounds descriptions, Elections Nunavut will purchase the software and the services of an ESRI instructor to teach our staff the essentials of creating a Geographic Information System.

The GIS will give us the capacity to provide both print and digital versions of constituency maps. The digital coordinates will provide the descriptions for the draft constituencies bill.

Considerable data entry will be done over the coming year to make the system truly functional.

Confirmation by the Assembly of the number, composition and names of Nunavut constituencies will require changes to every aspect of our electoral operations.

### Harmonization of Local Authorities Elections Administration and Nunavut Election Administration

Elections Nunavut will begin a second round of more intensive consultations on harmonization of electoral administration. These will include focus group meetings and individual interviews.



## Judicial Recount Manual

Elections Nunavut will create a manual to assist returning officers, headquarters staff and judges in the administration of judicial recounts.

## Enforcement Handbook

The Chief Electoral Officer, Integrity Commissioner, RCMP and the Public Prosecution Service of Canada are signatories to the Nunavut Enforcement Protocol. Elections Nunavut will create a detailed handbook to assist these parties in carrying out their responsibilities.

## Civic Education

**Over the coming year and with the approval and support of the Curriculum Section of the Department of Education, Elections Nunavut aims to begin developing an elections component for the elementary and high school civics programs.**

## RENU

Elections Nunavut will enhance the capacity of the RENU system to add a training component and a module for tracking campaign communications.



## 2010 Nattilik By-Election

Date	Activity
March 22, 2010	Chief Electoral Officer sends a writ to Returning Officer.
March 22, 2010	First Day to file a declaration of candidacy.
March 26, 2010	Last day to file a declaration of candidacy. 2 pm deadline.
April 12, 2010	First day of voting in the office of the Returning Officer.
April 19, 2010	Mobile Poll: 9 am to 11:30 am.
April 19, 2010	Advance vote: noon to 7 pm.
April 21, 2010	First day voters can get a proxy certificate.
April 22, 2010	Last day of voting in the office of the Returning officer.
April 23, 2010	5pm deadline for receipt of special ballots.
April 26, 2010	Election Day. Polling Stations open: 8am to 6pm Mountain 9am to 7 pm Central
April 26, 2010	3 pm local time - deadline for voters to apply for a proxy certificate.
May 3, 2010	Return of the writ
June 25, 2010	Deadline for sending campaign financial returns.



## Nattilik By-Election April 26, 2010

A by-election in Nattilik constituency was called following the February 22, 2010 resignation of the incumbent, Eruk Pauloosie. The Commissioner set April 26 as the by-election date.

### **Declarations of candidacy:**

On April 22, the Returning Officer Teddy Carter and his Assistants, Flora Arviq in Gjoa Haven and Bob Lyall in Taloyoak began receiving declarations of candidacy. At the 2pm deadline on April 26, three candidates had been declared.

### **Activities:**

Since the Returning Officer and Assistants were experienced and had worked at the general election, only three days of training were needed. Ongoing support was provided by phone, e-mail and Skype. To initiate updating the voters list, voter information cards were sent to each person registered as a voter in Nattilik.

Elections Nunavut contacted post-secondary education institutions where possible, and all affected correctional centres and penitentiaries to advise Nattilik residents of their option to vote by special ballot. One special ballot was requested and issued, but never returned. Eight voters who could not, by reason of disability or illness, leave their homes, were able to vote at the mobile poll.

Candidates and financial agents were contacted by Elections Nunavut and encouraged to make use of our support services. Three toll-free conference calls were arranged to help financial agents manage their obligations. All three financial agents participated in the first two calls, while two of three joined the last teleconference.

The weather was not an issue on voting days nor were any complaints received.

Following the election, all campaigns were advised by phone, fax, e-mail and letter where necessary, of the impending deadline for financial returns. Two of Three campaigns met the deadline. However Joseph Aglukkaq will not be eligible to run in the next election as he and his financial agent did not submit a campaign financial return.



## Returning Officers & Assistant Returning Officers 2010 Nattilik By-Election

Constituency	RO / ARO	Name	Address
Nattilik	RO	Teddy Carter	Box 40 Gjoa Haven
	ARO	Robert Lyall	Box 12 Taloyoak
	ARO	Flora Arqviq	Box 301 Gjoa Haven

## Official Results 2010 Nattilik By-Election

Polling Stations	Candidate Aglukkaq, Joseph	Candidate Angutittauruq, Anthony	Candidate Ugyuk, Jeannie	Rejected Ballots	Total Votes	Official Voters List	Final Voters List
Gjoa Haven Election Day	71	167	105	5	348	533	573
Gjoa Haven Early Polls	6	11	11	1	29	-	-
Taloyoak Election Day	50	17	229	0	296	356	416
Taloyoak Early Polls	0	1	13	0	14	-	-
<b>Total votes</b>	<b>127</b>	<b>196</b>	<b>358</b>	<b>6</b>	<b>687</b>	<b>672</b>	<b>889</b>



## Summary of Campaign Financial Returns 2010 Nattilik By-Election

Candidate	Financial Agent	Status	Contributions	Expenses	Surplus (Deficit)
Aglukkaq, Joseph	Ruben, Sandra	Not submitted. Candidate and Financial Agent ineligible to be a candidate NEA 11(2.1)	-	-	-
Anguttitauruq, Anthony	Anguttitauruaq, Kimberly	Submitted in accordance with NEA.	\$851.00	\$846.69	\$4.31 Donated to the RC Mission Future Church
Ugyuk, Jeannie Elected	Charile, Violetta	Submitted in accordance with NEA.	\$3,217.29	\$3,216.06	\$1.23 Donated to the Taloyoak Anglican Sunday School



## Recommendations to improve the *Nunavut Elections Act*

As a bill to amend the *Nunavut Elections Act* is now awaiting introduction in the Assembly, Elections Nunavut will not make further recommendations at this time.

### Matter for the Speaker's Attention

#### Lack of Civic Addressing

The Chief Electoral Officer has identified the lack of standardized, consistent civic addressing as a significant issue for Nunavut in previous reports.\* The issue has not gone away and is becoming increasingly problematic with each passing year.

Many Nunavut agencies are finding they need civic addresses to properly provide services. However, to ensure the full exercise of Nunavummiuts' constitutionally protected political rights and for the proper administration of elections, civic addresses are essential. When a community is divided into more than one constituency, it becomes imperative for Elections Nunavut to have a proper physical address for each voter. As Nunavut's population increases and communities become geographically more complex, it is probable that the disorder resulting from the lack of civic addresses will consume ever more resources.

\* See 2009 Annual Report of the Chief Electoral Officer page 8 and Report of the Chief Electoral Officer 2008-2009 page 63.



## Recommendations of the Chief Electoral Officer on the Tariff of Fees

The current tariff of fees, established prior to the 2004 general election, authorizes payment of \$10,000 to each returning officer for the administration of an electoral event and \$5,000 when a candidate is acclaimed.

In 2011, it seems appropriate to reconsider these payments. Elections Nunavut advises that the following payment schedule is suitable:

Returning Officer Election	\$12,000
Returning Officer Acclamation	\$6,000

As well, we advise raising the daily rate for work by a returning officer outside of an election period from the current \$300 to \$350 for a full day, and from the current \$150 to \$175 for a half-day.



**Office of the Chief Electoral Officer**

**BUDGET REPORT FOR THE YEAR ENDED MARCH 31, 2011**  
**FISCAL YEAR 2010-11**

**Summary**

	<b>Budget</b>	<b>Spent</b>	<b>Balance</b>
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Permanent Salaries	464,000.00	431,065.25	32,934.75
Casual Wages	25,000.00	51,682.14	(26,682.14)
<b>Subtotal</b>	<b>489,000.00</b>	<b>482,747.39</b>	<b>6,252.61</b>
<b>Nunavut Elections</b>			
Travel	260,000.00	63,875.41	196,124.59
Materials & Supplies	70,000.00	18,771.88	51,228.12
Purchased Services	120,000.00	47,326.36	72,673.64
Utilities (Building Related)	-	-	-
Contract Services	235,000.00	159,864.90	75,135.10
Fees and Payments	40,000.00	4,001.58	35,998.42
Other Expenses	-	26,313.37	(26,313.37)
Tangible Assets	-	12,153.88	(12,153.88)
Computer hardware & Software	-	23,839.97	(23,839.97)
<b>Subtotal</b>	<b>725,000.00</b>	<b>356,147.35</b>	<b>368,852.65</b>
<b>Boundaries Commission</b>			
Casual Wages	-	69,342.62	(69,342.62)
Travel	-	78,984.40	(78,984.40)
Materials & Supplies	-	6,231.47	(6,231.47)
Purchased Services	-	26,123.11	(26,123.11)
Contract Services	-	12,800.00	(12,800.00)
Fees and Payments	-	8,163.72	(8,163.72)
Computer Hardware & Software	-	3,840.00	(3,840.00)
-	-	<b>205,485.32</b>	<b>(205,485.32)</b>
<b>Nunavut By-Elections</b>			
Permanent Salary	-	2,343.65	-
Casual Wages	-	-	-
Travel	-	539.00	(539.00)
Materials & Supplies	-	1,300.00	(1,300.00)
Purchased Services	-	6,507.12	(6,507.12)
Contract Services	-	17,510.00	(17,510.00)
Other Expenses	-	1,316.07	(1,316.07)
<b>Subtotal</b>	<b>-</b>	<b>29,515.84</b>	<b>(27,172.19)</b>
<b>Total Elections Nunavut</b>	<b>1,214,000.00</b>	<b>1,073,895.90</b>	<b>347,933.07</b>
<b>Liquor Plebiscites <sup>*1</sup></b>			
Permanent Salaries	-	2,324.97	-
Casual Wages	-	1,644.30	-
Travel	-	2,426.45	-
Materials & Supplies	-	560.00	-
Purchased Services	-	4,158.76	-
Contract Services	-	8,790.00	-
<b>Total Plebiscites</b>	<b>-</b>	<b>19,904.48</b>	<b>-</b>

\*1: Plebiscite expenses are summarized by Elections Nunavut for disclosure purposes only. Plebiscite expenses are incurred by Elections Nunavut on behalf of the Department of Finance and subsequently reimbursed by Department of Finance.

\*\* : \$4,000 received from NTI as compensation for the EN CEO acting as their Elections Commissioner.



# APPENDIX

Draft *Plebiscites Act* Public Consultation Document

Draft *Plebiscites Act* Questionnaire